



ENVIRONMENT COMMISSION

SEPTEMBER 16, 2010

6:00 PM – CVRD Board Room
175 Ingram Street

AGENDA

- | | PAGES |
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| 1. <u>APPROVAL OF AGENDA:</u> | 1-2 |
| 2. <u>ADOPTION OF MINUTES:</u> | |
| M1 Adoption of minutes of Environment Commission from July 15, 2010. | 3-6 |
| 3. <u>REPORTS</u> | |
| R1 Air Quality Report – Kathleen Milward, Environmental Tech | 7-29 |
| R2 Sub-Committee Reports | |
| a. Communication- Chris Wood | 30-31 |
| b. Agriculture – Judy Stafford | |
| c. Others | 32-33 |
| 4. <u>BUSINESS ARISING FROM THE MINUTES:</u> | |
| Action items carried forward | |
| B1 State of the Environment Report - update | Verbal |
| B2 Budget/Workplan - Environment Commission | Verbal |
| 5. <u>NEW BUSINESS:</u> | |
| NB1 | Verbal |
| 6. <u>INFORMATION</u> | |
| IN1 | Verbal |
| 7. <u>CORRESPONDENCE:</u> | |
| C1 Request for quotes to be used on the Energy Solutions Bus Display of from Peter Nix, dated August 30, 2010. | 34 |
| C2 Comments from Jim (J.W.) van Barneveld re Agriculture section of State of Environment Report dated September 6, 2010. | 35 |
| C3 Letter from Municipality of North Cowichan's Mayor Tom Walker re the recent State of Environment presentation | 36 |
| 8. <u>NEXT MEETING:</u> October 21, 2010 | |

9. **ADJOURNMENT:**

Distribution:

CVRD Director Gerry Giles (Chair)
Roger Wiles
Peter Keber
Chris Wood
Dave Polster
CVRD Director Phil Kent
CVRD Director Rob Hutchins
CVRD Director Lori Iannidinardo

Rodger Hunter (Co-Chair)
Kevin Visscher
Bruce Sampson
Bruce Fraser
Justin Straker
Judy Stafford
Larry George, Cowichan Tribes

As Well As Full Agenda:

Director T. Walker
Warren Jones, CAO, CVRD
Brian Dennison, General Manager, Engineering and Environment Services
Kate Miller, Manager, Regional Environmental Policy Division

Full Agenda as Hard Copy

Director M. Marcotte
Director I. Morrison
Director L. Duncan

Agenda Cover Only:

Director G. Seymour	Director T. McGonigle
Director K. Kuhn	Director D. Haywood
Director M. Dorey	Director K. Cossey
Director B. Harrison	
Tom Anderson, Manager, Planning and Development Services	

Minutes of the regular meeting of the ENVIRONMENT COMMISSION held in the CVRD Boardroom, 175 Ingram Street, Duncan, on July 15, 2010 at 6:00 pm.

PRESENT: Director Giles Rodger Hunter
 Director Kent Director Iannidinardo
 Bruce Fraser Roger Wiles
 Judy Stafford Chris Wood
 Pete Keber John Morris

ALSO Kate Miller, Manager, Regional Environmental Policy
PRESENT: Dyan Freer, Recording Secretary
 Director Morrison, Director Kuhn

ABSENT: Dave Polster, Kevin Visscher, Director Hutchins,
 Brian Dennison, Bruce Sampson, Larry George,
 Justin Straker

**APPROVAL
OF AGENDA**

It was moved and seconded that the agenda be approved with the addition of

- a. A budget report by the manager of Regional Environment Policy to be distributed
- b. Decision on Ipsos Reid poll

MOTION CARRIED

**ADOPTION
OF MINUTES**

It was moved and seconded that the minutes of the June 7, 2010 Environment Commission meeting be adopted.

MOTION CARRIED

**B BUSINESS ARISING
OUT OF MINUTES**

Action items carried forward:

- B1 GHG Emissions report** – Chair spoke to Corporate Secretary and states that Transit does qualify for fuel tax funding. Needs ongoing commitment from BC Transit to fund this after the initial funding from gas tax though. Discussion on if the Regional District could put an additive fuel tax in this region to be earmarked towards transit.
Action: Chair will clarify with Corporate Secretary regarding the CVRD's ability to add a tax to gas sold in the region and request a follow-up to original motion to explore this is in relation to tax shifting to support multi model transportation initiatives.
- B2 State of the Environment Report** – update by Regional Environmental Policy manager. Excellent presentation was given to the Regional Board by Roger Wiles and Chris Wood. We could return to Board if they have more questions. CD's of the SoE report were distributed. Report is available on our web page as well.

The municipalities have asked to be provided with a similar presentation.

Action: Letter will be sent with invitation to municipalities.

- B3 Budget of Environment Commission** – discussion of 2010 allocation of budget. Handout was distributed.

Action: Chris Wood will prepare a draft budget from the results of the communication committee meeting for discussion at September 16th meeting.

- B4 Environment Commission Work Plan** Thank you to Bruce Fraser and Chris Wood for putting together the work plan elements and communication strategy. Sub-committee reported as follows:

i. **Land Based** – Roger Wiles. Decided to include biodiversity, invasive species and species at risk. Will consult known experts and community groups already working on land based issues. Should be open to new possibilities, criticism and comments from public. Get feedback on SoE and suggestions on strategy from public. Advertising for public meetings would give more SoE feedback info as well.

ii **Water and fish** – Rodger Hunter distributed handouts. Plans to prepare small summaries of SoE report for the public and our own group. Where does CVRD have influence and what actions could we do? We could list individual aquifers and tell public what is their state. General theme will be outreach. Determine priorities. Tim Kolchyski gave a report at another meeting on levels of toxins in shellfish and first nation's people who eat large quantities of them. Would like to have him present this to us. Also have a series of stories in paper, always on same page, is one idea – with different stories to promote the knowledge we are gaining and with the aim to increase public awareness.

iii. **Air Quality** – Lori Iannidinardo. Have primarily used VIHA stats. Children have asthma in very high levels here. There are 20% more admissions for respiratory ailments in Cowichan than elsewhere in the province. Why? Is it from wood stove smoke? We can get results from Engineering Environmental Technologists re their air quality testing. Also a bylaw for burning is being introduced. Use these resources. Smog (and noise) from boats on Cowichan and Shawnigan Lake is another problem. Data gaps are huge and we have only two monitoring stations in this valley. Try to interlink province, local government, and public. Discussion ensued.

iv. **Agriculture** – Judy Stafford No report.

v. **Climate Change** – Pete Keber. Transportation emissions cause most damage in valley. Zoning – smart growth – is a priority. How do we communicate this? Province needs to be in agreement before solutions are implemented. Can encourage various players to work together and achieve some results.

- B5 Communication Plan and Strategy** - Outreach – We could do a piece on each of the themes. Press release on SoE got good coverage. Paid advertising another possibility. We will place this material on our web site. Get an invitation to comment out there. Listening – comments back will give that public knowledge. Should use Ipsos poll – ie. A) Should we be preparing a readiness plan for climate change or b) should we be looking at other progressive communities for guidance? Outreach and education component coupled with survey will lead to a public meeting or meetings. Plus meet with municipal leaders and give presentations. Need to take our 12 things and have them integrated in daily living. Will develop recommendations on how to do this in plan. Also keep our brand visible in all things.

Volunteers for **Communication Strategy Committee** – Roger Wiles, Phil, Kent, John Morris, Rodger Hunter, Klaus Kuhn

B6 Web pages are live

The commission was shown how the pages are now live behind the 12 things.ca home page. They have a lot more information for users. Also showed that the SoE is on front page of CVRD web page and available to the public.

- B7 Ipsos Reid survey questions** - to be developed by the communication strategy committee. A copy of the old survey shows the committee what questions were used last year. Chair will ask CAO when the deadline is for submissions and how many questions we can contribute.

7:45 pm Rodger Hunter left meeting

NEW BUSINESS

- NB1** Possible presenters or guests for the fall to provide education and information. 35-45 minutes. We could shorten dinner hour perhaps to have more time for speakers. First two fall meetings will have speakers and 3rd meeting can be business only if needed.

- i) Nature Conservancy of Canada
 - Salish Sea or Cowichan Conservation Strategy
- ii) Forestry – Bruce Fraser or Private Forest Land Council
- ii) Flood Plain – Northwest Hydraulics
- iii) Invasive Species
- iv) Species at Risk – Bruce Fraser – can talk about issues as he chairs a BC task force. Plan for the November meeting
- v) Cowichan Roundtable – 100 years plan for recovery
- vi) James Van Hemert, Director of Development Services (Planning) at the City of Duncan — on a Sustainability database used in the US
- vii) Justin Straker – Modeling for sustainability planning

- viii) Transition Cowichan
 - ix) NGO's of the region
 - x) Tim Kolchyski – Toxins in shellfish and First Nation's people
- Action: Chairs and Manager of Regional Environment Policy will meet and discuss scheduling.**

CHAIR'S REPORT

- CR1** CAO will present an Environment Lens update to Environment Commission at September 16th meeting.
- A. Six actions identified for immediate action during 2010 are:
1. Implement a sustainability checklist review system for new development applications;
 2. Implement the Cowichan Regional Area Agricultural Plan;
 3. Develop a plan to ensure that the CVRD complies with the BC Climate Action Charter by the year 2012;
 4. Develop and implement a green subdivision servicing bylaw;
 5. Develop a green team corporate employee engagement plan;
 6. Establish an EcoDepot in South Cowichan to promote recycling and responsible waste management.
- CR2** The Board passed a resolution that a regional sustainability planning process be initiated as the first phase of the establishment of the CVRD's Environmental Lens process.
- CR3** The Cowichan Watershed Board will host four workshops.

INFORMATION

Housekeeping regarding attendance and mileage tracing for commission members.

NEXT MEETING

September 16, 2010

ADJOURNMENT

It was moved and seconded that the meeting be adjourned.

MOTION CARRIED

The meeting adjourned at 8:10 pm

Chair

Recording Secretary

Dated: _____



C·V·R·D

STAFF REPORT

R1

ENVIRONMENT COMMISSION MEETING OF SEPTEMBER 16, 2010

DATE: September 8, 2010

FILE NO:

FROM: Kathleen Milward, Environmental Technologist

SUBJECT: Monitoring of Residential Wood Burning Emissions

Recommendation: None at this time.

Purpose: For information purposes only.

Financial Implications: None at this time.

Interdepartmental/Agency Implications: This was a collaborative project between the Cowichan Valley Regional District (CVRD), Municipality of North Cowichan (MNC), Ministry of Environment (MoE), Vancouver Island Health Authority (VIHA), and the University of Victoria (UVic).

Sustainability Implications: From a human health perspective, fine particulate matter (PM2.5) has been identified as the air pollutant of most concern in British Columbia. One of the largest cumulative sources of outdoor fine particulate matter is widely considered to be residential wood burning. PM2.5 (containing particles of 2.5 micrometers in diameter or less) is highly detrimental to human health as it is respirable and able to penetrate deep into the lungs.

The Ministry of Environment currently operates a stationary PM2.5 monitor on Cairnsmore Street in Duncan. In addition to this, Catalyst (Crofton Pulp Mill) operates three stations that measure PM2.5: Crofton Substation, Escarpment Way, and Deykin Avenue. Although these stations provide valuable data on a year-round basis at specific locations, the results are limited in geographic scope. Mobile PM2.5 data is useful for examining relative patterns (or potential "hotspots") in the broader region, where wood smoke tends to settle and accumulate, on a given day or over a number of days. The intent of this study was not only to complement the existing data for a fuller picture, but to serve as an invaluable yard stick to which future improvements in air quality could be compared.

A three hour driving route, created to be representative of the CVRD in general, was sampled on ten nights over the course of January and February, 2010, using a mobile Nephelometer (readings were later converted to PM2.5) and associated GPS device. As individual Nephelometer readings are only snap-shots in time and space (15 second averages), they cannot be directly compared to ambient air quality objectives (24 hour averages), and as such are difficult to directly link to corresponding health effects.

Although air quality in the Cowichan region is generally good, this study demonstrated that there are certain areas where wood smoke tends to accumulate, settle, and linger. Smoke impacts from wood stoves were observed in every community sampled during the course of our campaign - especially during the month of January. Looking at individual populated areas in terms of elevated readings relative to the rest of the route on any given night: potential hotspots were observed in Duncan (8 out of 10 nights); Shawnigan Lake (6 out of 10); Cobble Hill East side of Hwy 1 (5 out of 10); Hwy 1 South (3 out of 10); Cowichan Bay (3 out of 10); Maple Bay and above Quamichan Lake (2 out of 10); and Mill Bay (1 out of 10). A contributing factor could be that the homes in these areas are generally older and the presence of outdated wood burning appliances is likely. Also, surrounding topography can cause residential wood smoke to drain from higher regions into lower regions and this can add to the effects of burning taking place in the immediate area. During the evening hours, smoke slowly drains downhill through the valley aided by localized land-sea breezes.

Definitively proving any possible health impacts/threats from the broader region mobile data would require extensive sustained monitoring at stationary sites of concern; this is well beyond the reach of this campaign which has already consumed considerable CVRD staff time and resources. To that end, MoE could be approached with a request, based on the results of this study, regarding the possible siting of a new air quality monitoring station, perhaps in the Shawnigan Lake region. CVRD staff efforts could instead be more practically focused on precautionary measures intended to reduce PM2.5 emissions, such as administering successive woodstove exchange programs, and continuing to work on the implementation of a bylaw intended to regulate backyard burning in CVRD Electoral Areas. The results of this study could also possibly be used in support of future air quality related bylaw amendments such as mandating that a wood-burning appliance be upgraded to an EPA-certified model (or removed/rendered inoperable) upon the sale or transfer of a property.

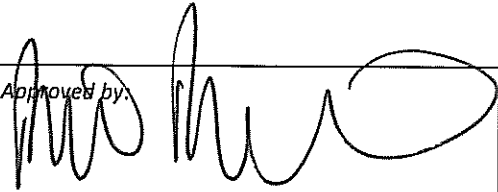
The use of a mobile Nephelometer has provided the CVRD with meaningful spatial PM2.5 information that has reiterated the important community health benefits of facilitating a wood stove exchange program as a concrete effort to reduce PM2.5. The 2010 Provincial Woodstove Exchange Program, administered jointly by the CVRD and the MNC for the entire region, has been highly successful thus far. In addition to four well-attended public education workshops in February, there have been hundreds upon hundreds of interested phone calls. An outcome of 190 uncertified stoves being permanently retired is expected by year end. Further possible wood stove exchange programs could again offer financial incentives to residents to entice them to switch out their older, conventional wood burning appliances in favor of new technology, EPA-certified stoves.

For more information, please read the accompanying report:

Study Summary: Monitoring of Residential Wood Burning Emissions in the Cowichan Valley Regional District

Submitted by,

Kathleen Milward

Approved by: 
Brian Dennison, General Manager,
Engineering and Environmental Services

Study Summary: Monitoring of Residential Wood Burning Emissions in the Cowichan Valley Regional District

By: Kathleen Milward, CVRD Engineering & Environmental Services
Maps: Jessica Van Winden, CVRD Information Technology

Background

From a human health perspective, fine particulate matter (PM2.5) has been identified as the air pollutant of most concern in British Columbia. One of the largest cumulative sources of outdoor fine particulate matter is widely considered to be residential wood burning. PM2.5 (containing particles of 2.5 micrometers in diameter or less) is highly detrimental to human health as it is respirable and able to penetrate deep into the lungs. Not surprisingly, it is the air pollutant most strongly associated with increases in illness and death rates - even more so than pollutant gases. Pre-school aged children are especially susceptible to smoke because their lungs and airways are still developing. According to the Canadian Lung Association, asthma is the number one cause of emergency room visits for children and accounts for 25% of absences from school; PM2.5 aggravates the symptoms of asthma. Wood smoke also increases cardiovascular problems like angina, particularly in older people.

New technology stoves can significantly reduce wood smoke by up to 90%, increase energy efficiency, and consequently reduce the amount of wood needed to heat a home. The Ministry of Environment has estimated that 25% of wood burning appliances in our region are older (pre-1994) conventional wood stoves that do not meet current EPA standards; amongst our population of 77,000 (2006 census), approximately 4700 old technology stoves are in need of retirement. Provincial legislation (*Environmental Management Act*) specifies that these older, inefficient models can no longer be sold in the wholesale or retail market in British Columbia.

Although air quality in the Cowichan Valley is generally regarded to be "Good" (the Annual Average PM2.5 concentration is well below the Provincial Air Quality Objective of 8 ug/m3), there are areas where relatively higher numbers of wood stoves are in use. In addition, temperature inversions and air drainage restrictions influenced by topography prevent wood smoke from being dispersed. This keeps the smoke right where citizens live and breathe, polluting neighborhoods for days or even weeks. It is also worth noting that the Cowichan Valley has become very urbanized in the past several years. This has resulted in high urban-rural interface in many areas, in which smoke complaints have become common.

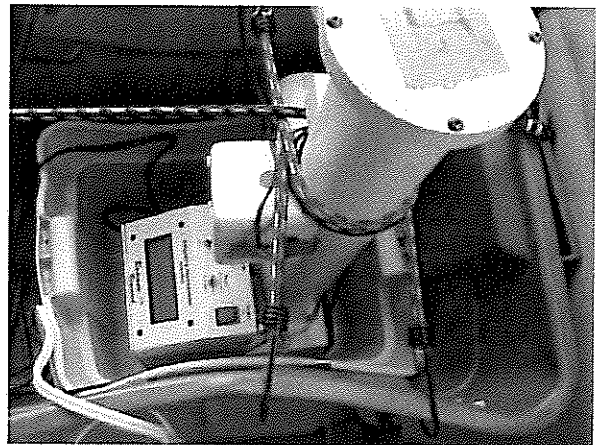
In addition to administering the 2010 Provincial Woodstove Exchange Program in conjunction with the Municipality of North Cowichan and the City of Duncan, the Cowichan Valley Regional District (CVRD) agreed to take part in a mobile PM2.5 air quality study. This collaborative project between the CVRD, Municipality of North Cowichan, Ministry of Environment (MoE), Vancouver Island Health Authority (VIHA), and the University of Victoria (UVic) aimed to map out potential hotspots throughout the region, where wood smoke tends to settle and accumulate, by using a mobile Nephelometer and associated GPS device. The results of the study would provide a means to assess where targeted marketing was needed to generate interest for the wood stove exchange program, and also to provide an invaluable baseline data set to which future improvements in air quality could be compared.

Methods

A three hour driving route for PM_{2.5} air quality sampling in the Cowichan Valley Regional District was created by considering a variety of interrelated factors. The following variables were all taken into account whilst selecting a driving route for the mobile Nephelometer: wood smoke complaints, residential clustering of older homes, topographical locations suspected of trapping smoke, hospitals, old age facilities, pre-schools/elementary schools, and outdoor sports facilities operating in the winter. The route chosen was approximately 103 km in length and was driven at the posted speed limit (please refer to the Appendix for specific driving route directions). It should also be stressed that the route was selected to be representative of the region in general, and to demonstrate areas where wood smoke accumulation tends to be higher.

CVRD staff spent a day in training at the University of Victoria's Spatial Sciences Research Laboratory with Dr. Eleanor Setton. A M903 Radiance Research Nephelometer (to measure light scatter) and a Garmin GPS Map 60Cx (to record longitude and latitude) were borrowed from UVic for the duration of the project. The Nephelometer was operated from the back seat of a 2008 Honda Civic Hybrid (with the exception of one night, where a 1997 Ford Escort Wagon was used), with an intake tube extending from a slightly open window. The hybrid vehicle was chosen to minimize the potential of exhaust interfering with the Nephelometer readings.

As PM_{2.5} is a product of combustion (primarily caused by the burning of fuels), examples of sources include power plants, vehicles, wood burning stoves and wildland fires. For this reason, our sampling was done at night time, after rush hour, to avoid the data confounder of exhaust fumes. However, it is not possible to separate PM_{2.5} due to residential heating from PM_{2.5} due to traffic or burning yard waste. The data collected therefore represent total PM_{2.5} from all possible sources. However, it should also be taken into consideration that the City of Duncan has a year round ban on backyard burning and the Municipality of North Cowichan prohibits backyard burning between mid-November and mid-March. The dominant source of PM_{2.5} during January and February in these areas is therefore wood stove smoke. There are currently no backyard burning restrictions in place in CVRD Electoral Areas during the winter months.



We planned to make ten identical runs of the chosen Nephelometer route on cold, clear evenings over the course of January and February, 2010. However, weather conditions were sometimes less than ideal, as light rain was encountered on several occasions. Although it is possible to sample in any amount of rain, heavy rain will generally result in lower readings due to the wash-out effect that precipitation has on particulate matter. The route was driven in the same direction and had the same start and stop location each time (CVRD main office at 175 Ingram Street in Duncan).

The Nephelometer came equipped with a fan for the intake of outside air, and a heater to keep the intake air at a constant temperature and humidity. Higher PM2.5 concentrations in the air result in larger light scatter readings. An equation developed from studies in Seattle, Washington was used to convert light scatter into PM2.5 concentrations in micrograms per cubic meter: $PM_{2.5} (\mu g/m^3) = ((100,000 \times \text{light scatter value}) - 0.01) / 0.28$. This formula was also used in a University of Victoria study on backyard burning in the Capital Regional District by Dr. Setton.

The Nephelometer was set to log average back scatter values every 15 seconds at 0, 15, 30, and 45 seconds for each clock minute. The GPS was also set to log every 15 seconds, but starting from the time it was turned on and had obtained satellite signal. Consequently, the maximum time differential between the Nephelometer and GPS was 7 seconds. Because of this, the GPS, for example, could log at 4, 19, 34, and 49 seconds or any variation of a 15 second interval. After each run, the Nephelometer data was downloaded in text format using the program HyperTerminal. The Garmin GPS data was downloaded and converted to text format using the Garmin program Mapsource. The Nephelometer and GPS data were then imported into Microsoft Excel. The backscatter formula was applied to the Nephelometer data, which was then matched up by time with the GPS data.

Since we were interested in the spatial distribution of PM2.5 concentration over the study area, the Nephelometer data was mapped out for each run using the geographic information system ArcMap. These maps were then analyzed for recurring hotspot patterns throughout the study.

Results

Table 1: Observations taken during sampling.

Date	Start Time	End Time	Weather Conditions	Vehicle Used
20 January	18:21	21:17	Partly cloudy	2008 Honda Civic Hybrid
22 January	18:01	21:06	Partly cloudy	2008 Honda Civic Hybrid
26 January	17:28	20:30	Partly cloudy / light showers at start	2008 Honda Civic Hybrid
28 January	17:24	20:33	Overcast	2008 Honda Civic Hybrid
1 February	17:27	20:39	Cloudy/ light rain showers	2008 Honda Civic Hybrid
9 February	17:40	20:14	Clear with a few clouds	2008 Honda Civic Hybrid
10 February	17:21	20:14	Cloudy with intermittent showers	2008 Honda Civic Hybrid
16 February	17:26	20:29	Clear with a few clouds	2008 Honda Civic Hybrid
18 February	17:27	20:30	Clear	1997 Ford Escort Wagon
24 February	17:34	20:35	Light rain showers	2008 Honda Civic Hybrid

Table 2: Environment Canada weather conditions from "North Cowichan" meteorological station, located at 175 Ingram Street, Duncan, BC.

Date	Time	Temp (°C)	Wind Speed (km/h)	Wind Direction - Blowing From (deg)
January 20	18:00	8.2	4	40
	19:00	6.6	2	140
	20:00	8.4	9	10
	21:00	7.9	7	20
January 22	18:00	3.3	Calm	N/A
	19:00	2.4	2	10
	20:00	1.4	2	330
	21:00	0.7	Calm	N/A
January 26	17:00	5.7	2	330
	18:00	4.9	Calm	N/A
	19:00	5.0	2	350
	20:00	4.9	4	360
January 28	17:00	5.8	Calm	N/A
	18:00	4.8	2	360
	19:00	4.4	Calm	N/A
	20:00	4.2	Calm	N/A
February 1	17:00	5.9	6	350
	18:00	5.9	6	350
	19:00	5.8	4	360
	20:00	5.8	6	360
February 9	17:00	5.5	2	210
	18:00	3.2	Calm	N/A
	19:00	2.0	Calm	N/A
	20:00	1.2	Calm	N/A
February 10	17:00	5.1	2	340
	18:00	4.9	2	310
	19:00	4.9	2	340
	20:00	4.8	2	350
February 16	17:00	9.1	6	340
	18:00	7.3	2	250
	19:00	5.0	Calm	N/A
	20:00	3.5	Calm	N/A
February 18	17:00	7.1	2	310
	18:00	3.0	2	280
	19:00	0.9	2	10
	20:00	-0.4	Calm	N/A
February 24	17:00	5.5	4	150
	18:00	4.0	4	220
	19:00	3.5	4	190
	20:00	3.2	4	190

Sampling observations are located in Table 1, along with corresponding data from the Environment Canada meteorological station located at the CVRD Building at 175 Ingram Street (Table 2). Maps were created in ArcGIS for each of the ten sampling nights and can be found in the Appendix in chronological order. It may be necessary for readers to consult the Appendix route directions and have a map of the Cowichan Valley available to understand the description that follows. On January 20th, it can be seen that the highest values for the run (up to 58.96 ug/m³) were obtained on the Trans-Canada Highway between Hutchinson Rd. and Cobble Hill Road. Another area that stood out that night, with a grouping of higher PM_{2.5} readings, is that of Renfrew Rd. and continuing into the Shawnigan Beach Estates route loop (Ravenhill Rd., McIntosh Rd., Meadowview Rd.). January 22nd yielded several areas of interest, notably the north-western portion of the route comprised of the loop from Gibbins Rd. through to Cairnsmore Street. Also worthy of note were Heather St., in addition to Sycamore St., Glen Rd. in Cowichan Bay, and Mill Bay Rd. along the waterfront. The night of January 26th had some of the most pronounced hotspot definition of all the sampling nights. Higher groupings of PM_{2.5} were identified at: Shawnigan Beach Estates (with readings consistently in the 30-50 ug/m³ range), Shawnigan Village (in the vicinity of Jersey Rd., Wallbank Rd., Wilmot Ave.), Cobble Hill (near Braithwaite Dr., and also Hutchinson Rd.), Cowichan Bay (near Wilmot Rd., Pavenham Rd., Glen Rd.) and groupings along Heather St., Sycamore St., and Allenby Road. January 28th depicted mid-range PM_{2.5} clusters on the Maple Bay waterfront and Valley View Road. February 1st had relatively low readings overall with the exception of a cluster on Kingsview Rd. in Maple Bay. February 9th had several areas of interest including the Gibbins Rd. to Cairnsmore St. loop, Pavenham Rd. area, Allenby Rd., and Shawnigan Beach Estates. The evenings of February 10th and 16th exhibited predominantly very low PM_{2.5} readings. February 18th had two areas of higher PM_{2.5} readings: Trans-Canada Highway between Hutchison Rd. and Deloume Rd. (with consistent readings in the 40-50+ ug/m³ range), and about half way along Shawnigan Mill Bay Road. February 24th demonstrated very low PM_{2.5} readings for the most part.

Discussion

The Ministry of Environment operated a stationary PM_{2.5} E-Sampler at the CVRD monitoring site in downtown Duncan from the spring of 2008 until the fall of 2009 (when a new air quality monitoring station was created on Cairnsmore Street, with a BAM PM_{2.5} monitor). Data collected with the E-Sampler indicated that PM_{2.5} levels are elevated during the fall and winter months. This is likely associated with poor dispersion meteorology at that time of the year and the addition of fall open burning and winter wood heat as local sources of fine particulate (wood smoke). Anecdotal evidence points to emissions from wood stoves in the valley as the main contributing factor during the winter season. In addition to the previously mentioned backyard burning restrictions, it should further be noted that the open burning of land clearing debris was banned in CVRD Electoral Areas in late 2009; also, forest companies cannot burn under provincial legislation (*Environmental Management Act's* Open Burning Smoke Control Regulation) during the winter months as the Venting Index is generally poor, thus wood smoke from open burning is less likely to be a contributing factor.

PM_{2.5} concentrations are generally low (Good Air Quality) during the spring and summer months in relation to the BC ambient 24-hour PM_{2.5} Air Quality Objective of 25 ug/m³. However, during the winter months in 2008, one 24-hour period was recorded where PM_{2.5} concentrations exceeded the Provincial Objective. It was also discovered that four 24-hour exceedances of the Health Reference Level of 15 ug/m³ occurred in the winter of 2008. This is a level that was identified by a working group reporting to Health Canada during the development of the Canada-Wide Standards as the lowest level at which a statistically significant negative health outcome was observed. It is noteworthy that the exceedances occurred during the wood heating season. However, it is necessary to recognize that there

are no thresholds for the health effects of PM_{2.5} as they can occur at any level depending on the sensitivity of the individual.

By averaging hourly BAM (Beta-Attenuation Mass Monitor) PM_{2.5} data from the new Cairnsmore station site, it was found that there were six 24-hour exceedances of the Health Reference Level, at that location, during the 10 sampling nights of our Nephelometer study. With the exception of February 1st (when the system was down), the 24-hour exceedances that occurred at the Cairnsmore site, that corresponded with our study nights, were: January 20 (16.0 ug/m³), January 22 (17.5 ug/m³), January 26 (17.8 ug/m³), January 28 (17.8 ug/m³), February 9 (19.6 ug/m³) and February 10 (16.4 ug/m³).

In considering the results of our Nephelometer study, conversations with the Regional Air Quality Meteorologist (Earle Plain at the Ministry of Environment, whose comments on this study have been included in the body of this discussion) revealed that hourly PM_{2.5} values of greater than 20 ug/m³ are generally good indicators of wood smoke. Also, as the Nephelometer readings are only snap-shots in time and space (15 second averages), the values cannot be directly compared to ambient air quality objectives which are based on longer averaging periods (24 hours). Levels can change considerably on any given day, depending on who is burning at the time and the prevailing meteorology. For this reason, mobile Nephelometer data is not useful for establishing exact levels at a specific location. However, this data is useful to examine relative patterns in the region on a given day or over a number of days. The 2009 Nanaimo Nephelometer study exhibited consistent readings of greater than 50 ug/m³ in areas where wood stoves were known to be a problem. In general, even on a relatively clean day, the same locations in the Nanaimo study area were coming back with higher values than the rest of the route. However, it should also be noted that the Nanaimo study occurred during a year of colder temperatures and above average snowfall, whereas our study took place during a relatively mild winter (El Nino).

Low level smoke impacts over much of our route were especially evident on days when winds were calm and there was no precipitation. Rain showers on February 1st, 10th and 24th seemed to have a real cleansing effect. However, even during those dates, PM_{2.5} was elevated (relative to the rest of the route) in Duncan and Cobble Hill. When winds were light or calm (in Duncan), PM_{2.5} levels generally increased (began to build up) over larger geographic areas. Note the difference between spatial patterns you see on a relatively calm evening (eg. February 9th) versus an evening when there were light to moderate breezes (February 1st). On the 9th, moderate levels of particulate air pollution were more widespread than on the 1st (precipitation on the 1st likely had a cleansing effect, as well). It should also be noted that the wind speed information from Duncan would not be applicable in more sheltered areas such as Shawnigan Lake. A good example of this is the January 20th map where wind speed was moderate in Duncan (relatively clean there) but wood smoke impacts were evident in Shawnigan Lake. Another factor to consider is that the south-end sampling of our driving route was taking place a couple of hours later than the majority of the northern portion. As some residents stoke up their wood stoves upon returning home from work, it is possible that the south-end readings could be higher as these residents would have had their stoves running for a longer period of time, potentially accumulating greater smoke pollution in the area.

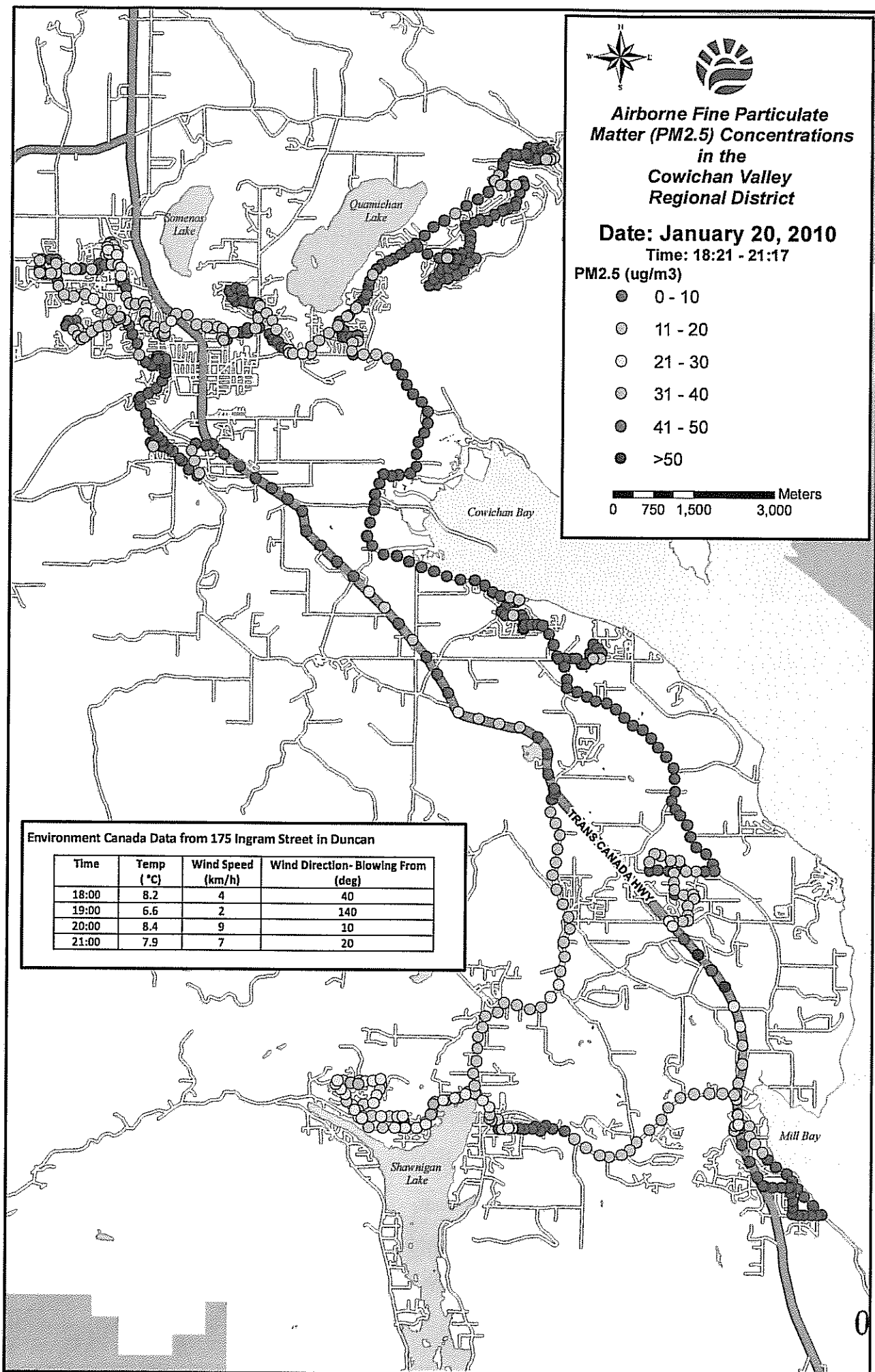
As stated before, although air quality in the Cowichan region is generally good, this study did demonstrate that there were certain areas where wood smoke tends to accumulate, settle, and linger. It is safe to say that we picked up smoke impacts from wood stoves in every community sampled during our campaign- especially during the month of January. However, there were certain areas that showed up on a more consistent basis as potential hotspots. Looking at individual populated areas in terms of elevated readings relative to the rest of the route on any given night: potential hotspots were observed

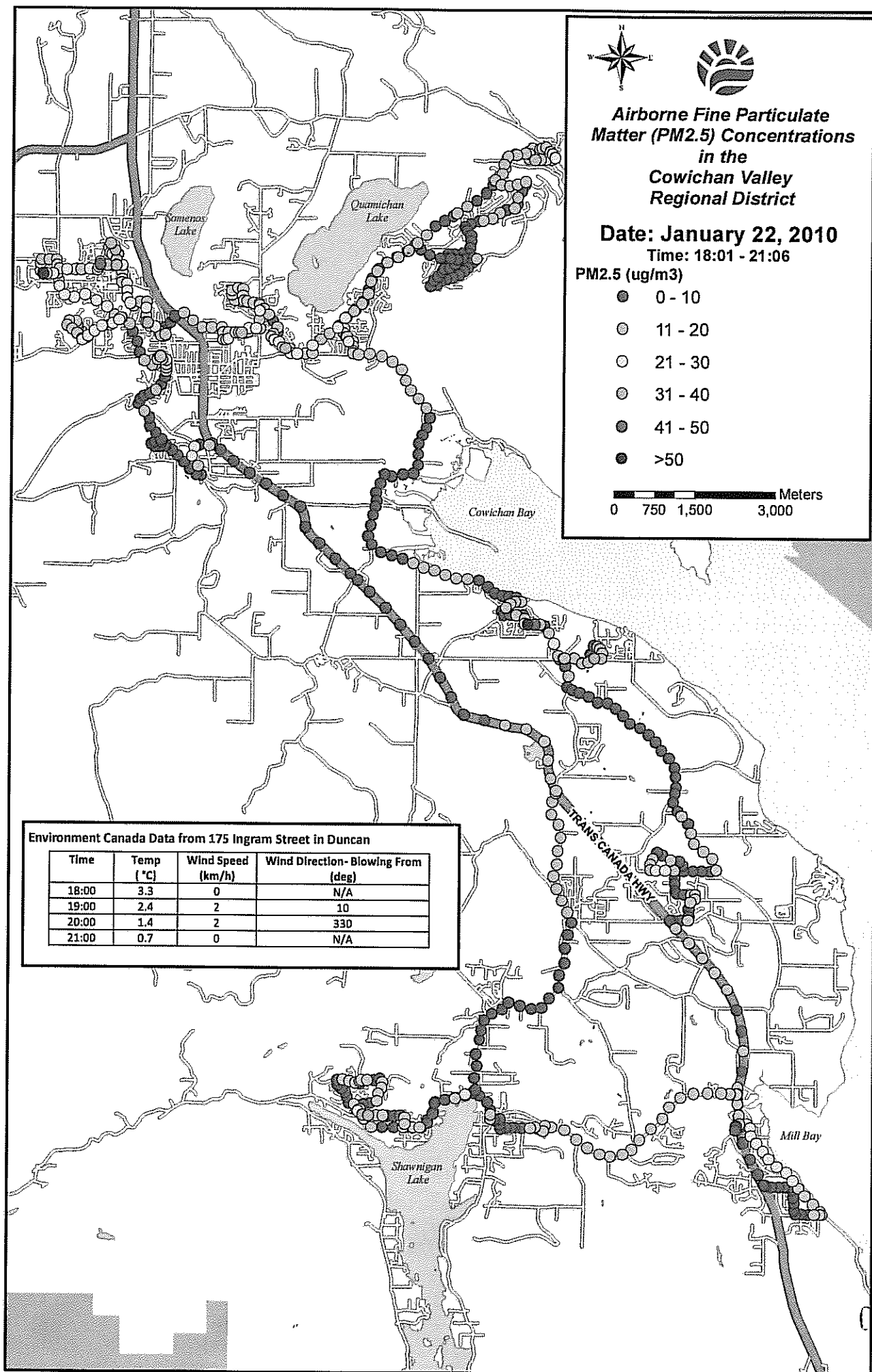
in Duncan (8 out of 10 nights); Shawnigan Lake (6 out of 10); Cobble Hill East side of Hwy 1 (5 out of 10); Hwy 1 South (3 out of 10); Cowichan Bay (3 out of 10); Maple Bay and above Quamichan Lake (2 out of 10); and Mill Bay (1 out of 10). A contributing factor could be that the homes in these areas are generally older and the presence of outdated wood burning appliances is likely. Also, surrounding topography can cause residential wood smoke to drain from higher regions into lower regions and this can add to the burning in the immediate area. During the evening hours, smoke slowly drains downhill through the valley aided by localized land-sea breezes.

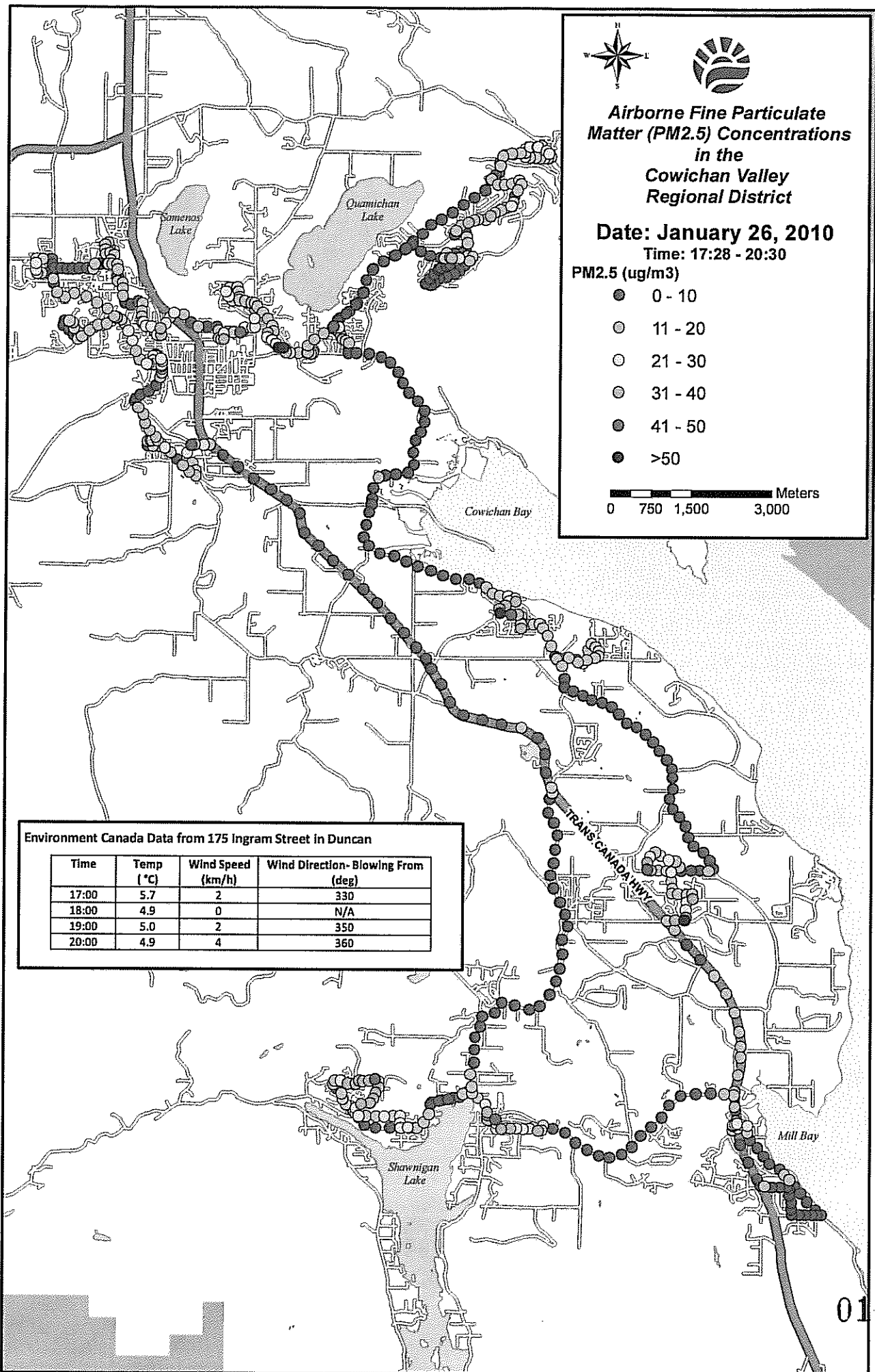
Historically speaking, the Cowichan Valley is a rural logging community in which wood burning has always been an integral part of local culture. Despite a growing awareness of the deleterious health effects of wood smoke in the general population, many residents continue to view wood as a natural and cost-effective form of home-heating. Income may well be a factor contributing to greater wood stove use in some areas. Additional factors contributing to increased PM2.5 levels could also be improper burning techniques or the burning of wet wood that hasn't been properly seasoned.

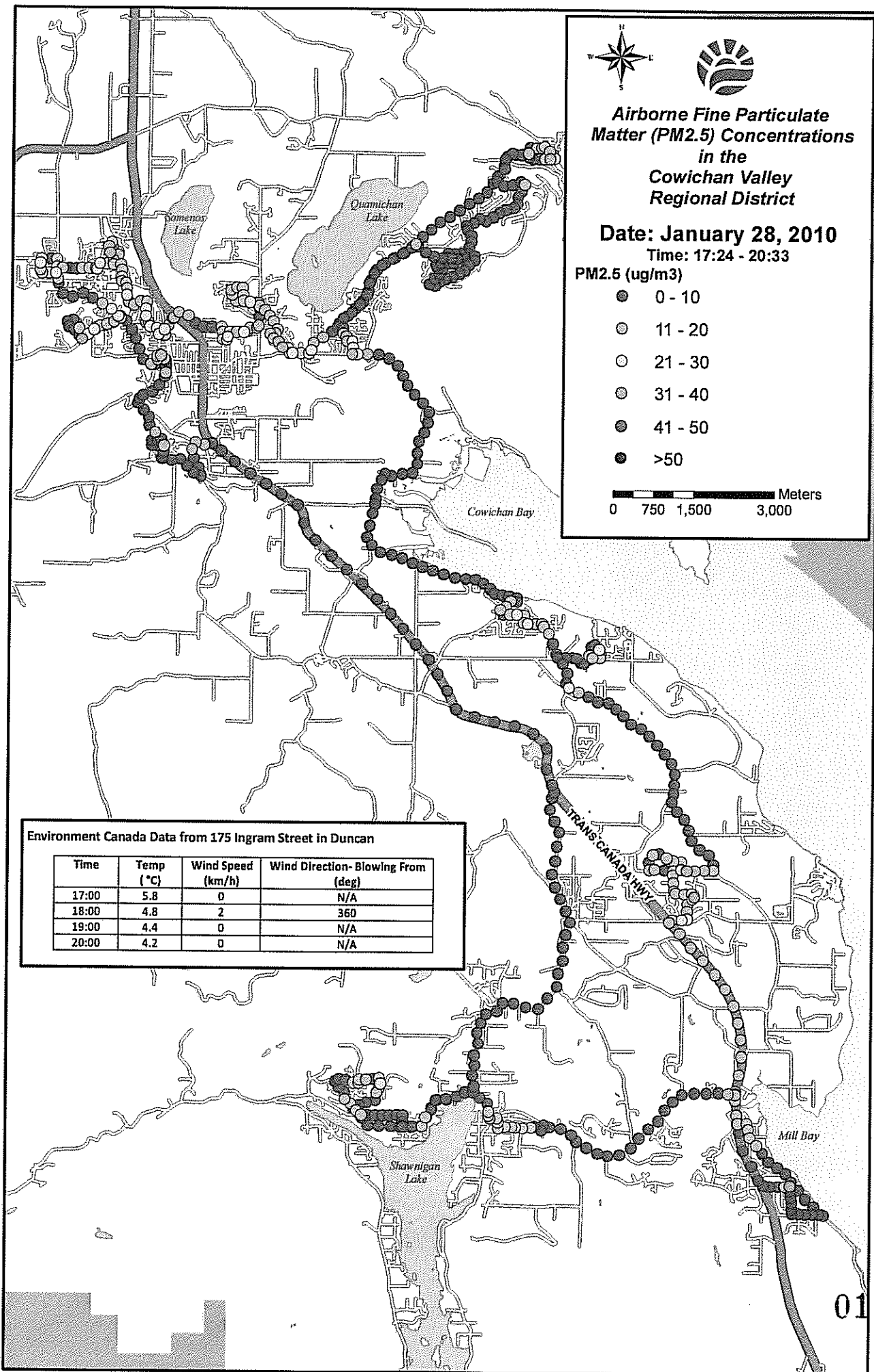
Final Comment

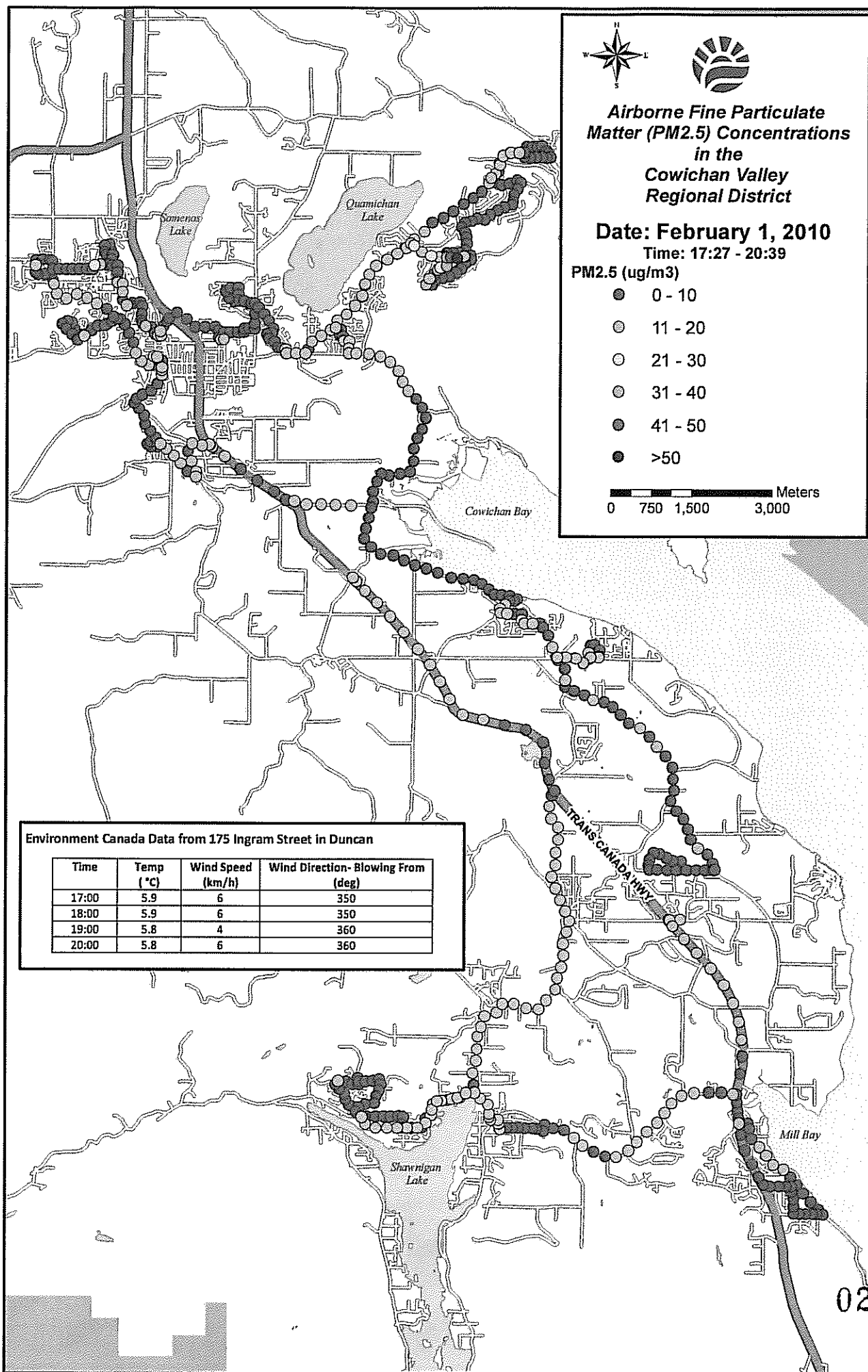
The use of a mobile Nephelometer has provided the Cowichan Valley Regional District with meaningful spatial PM2.5 information that can be used to inform local air quality initiatives. It has also reiterated the important community health benefits of facilitating a wood stove exchange program as a concrete effort to reduce PM2.5. Identified hot spots can be focused on in future educational efforts surrounding possible subsequent wood stove exchange programs. The residents of these areas, in particular, would profit from "Burn it Smart" workshops to learn about the benefits of efficient, safe, smoke-free wood burning practices. Further possible wood stove exchange programs would again offer financial incentives to residents to entice them to switch out their older, conventional wood burning appliances in favor of new technology, EPA-certified stoves.

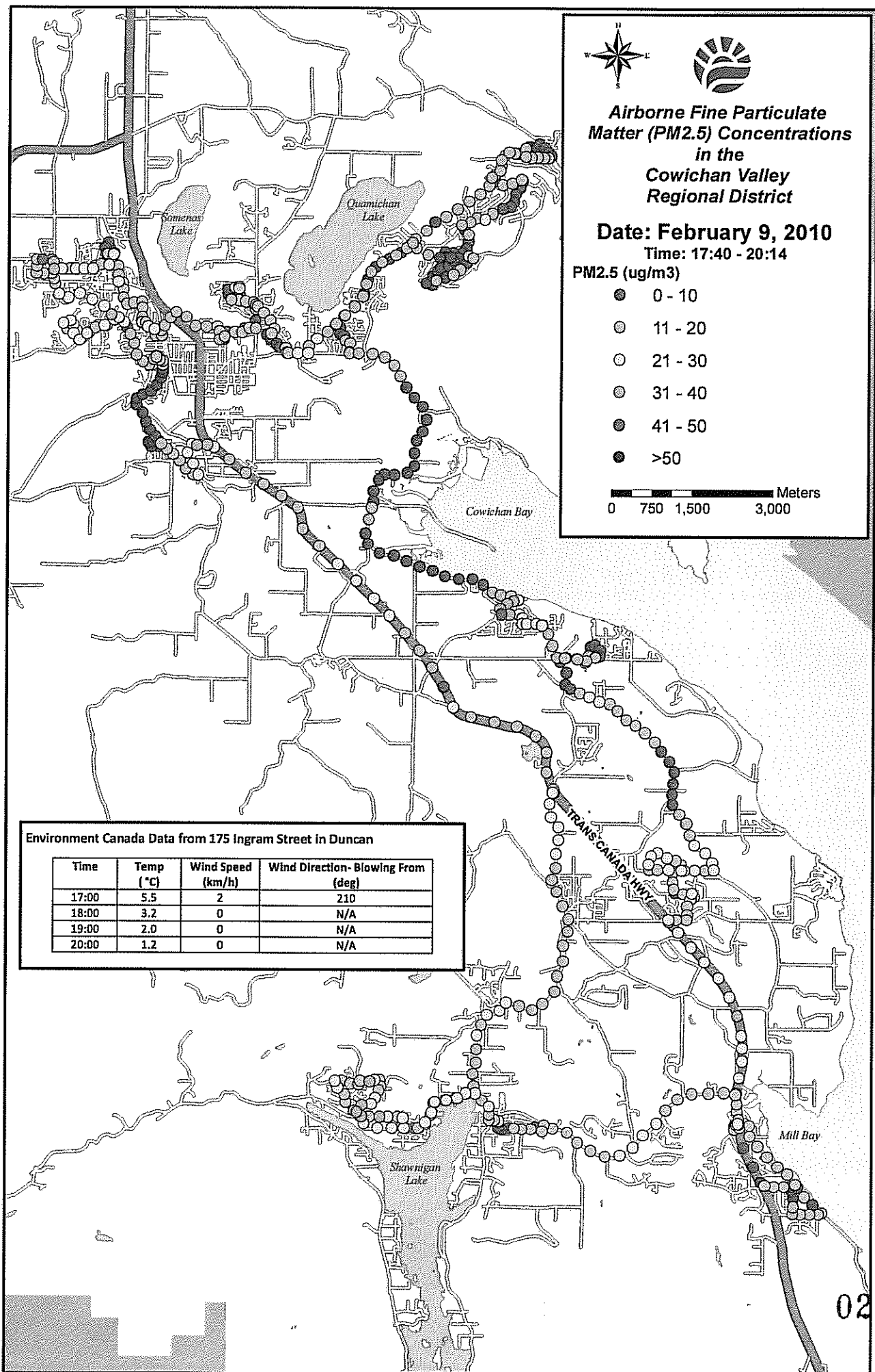


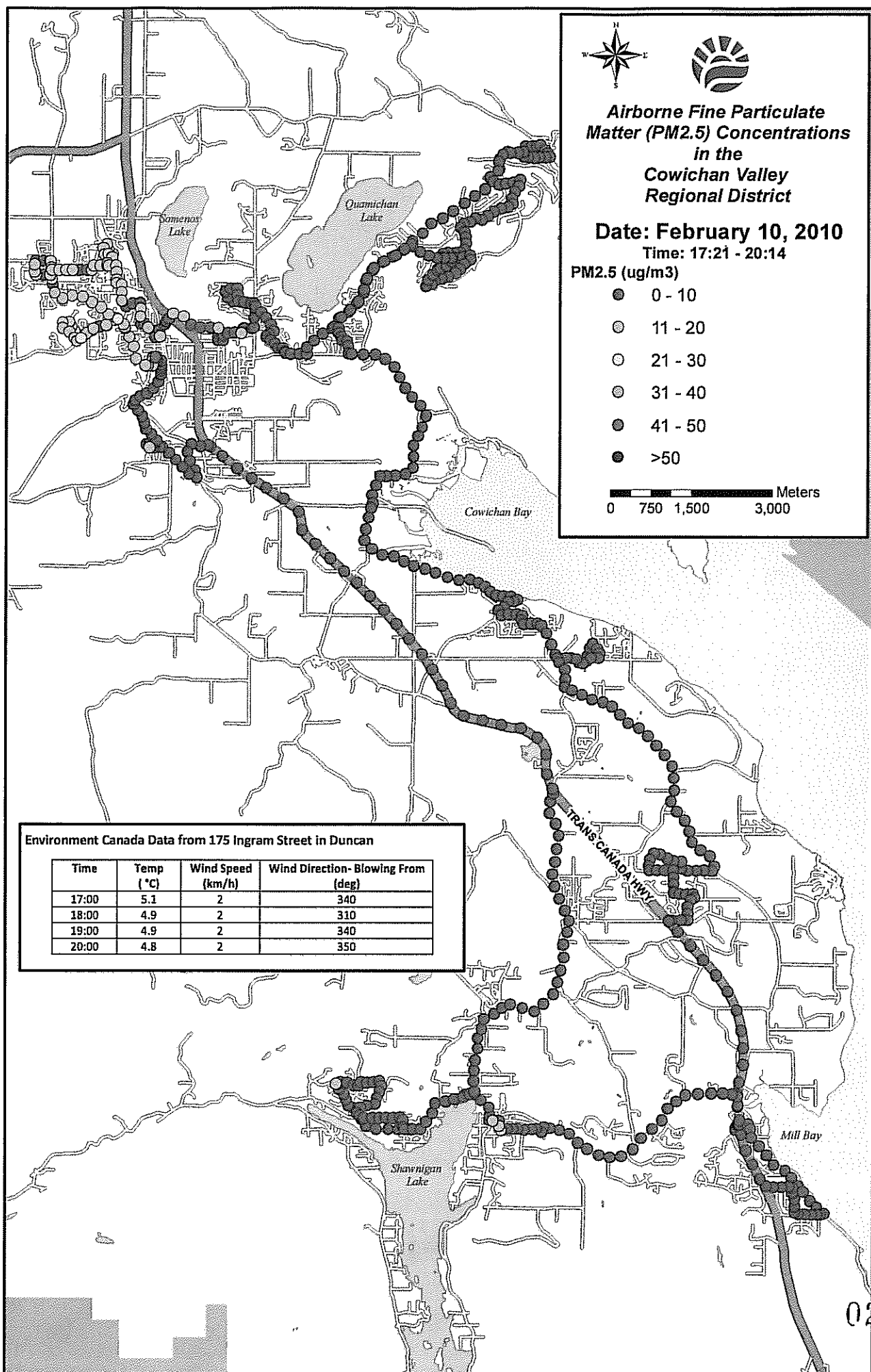


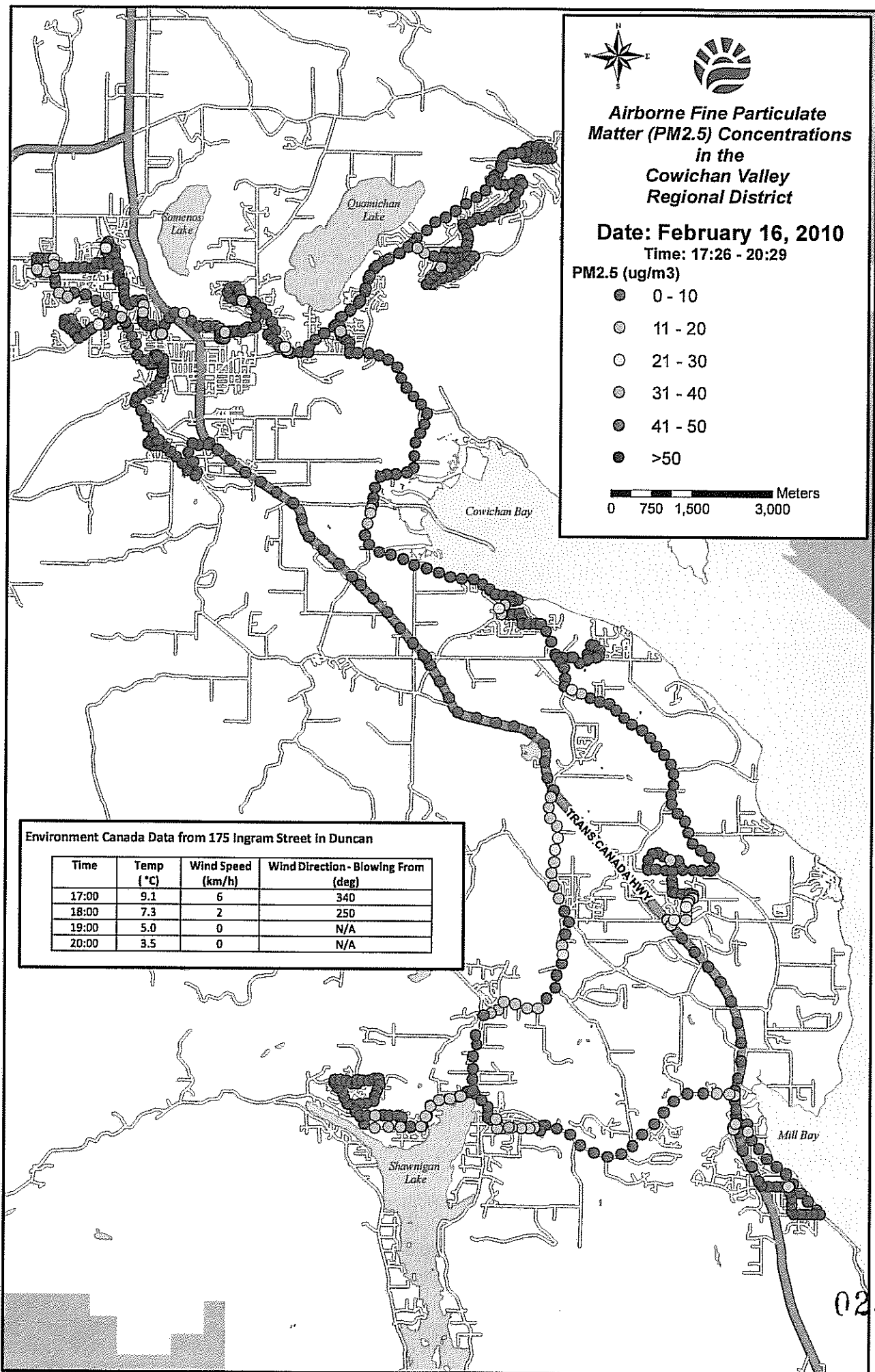


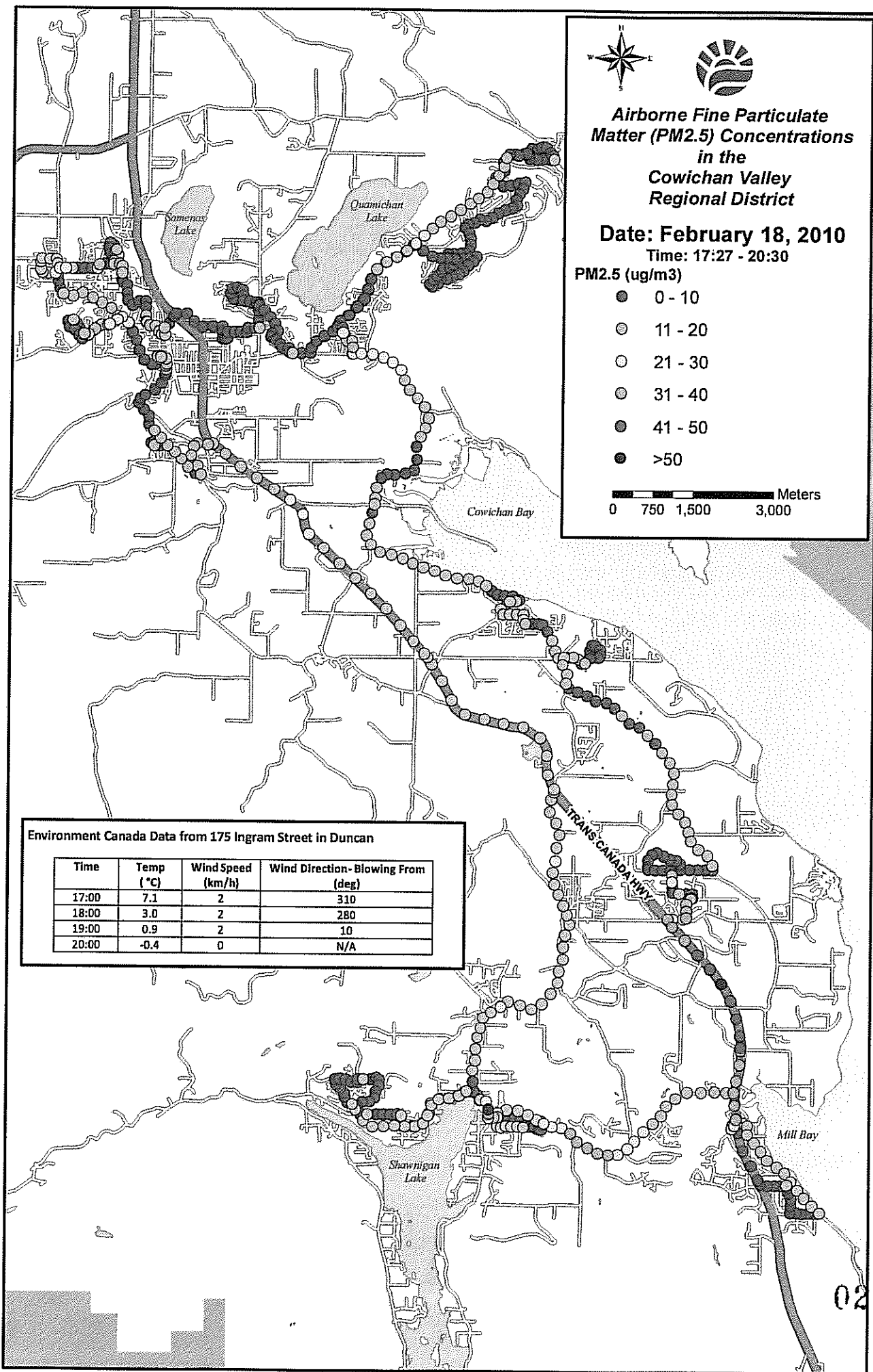


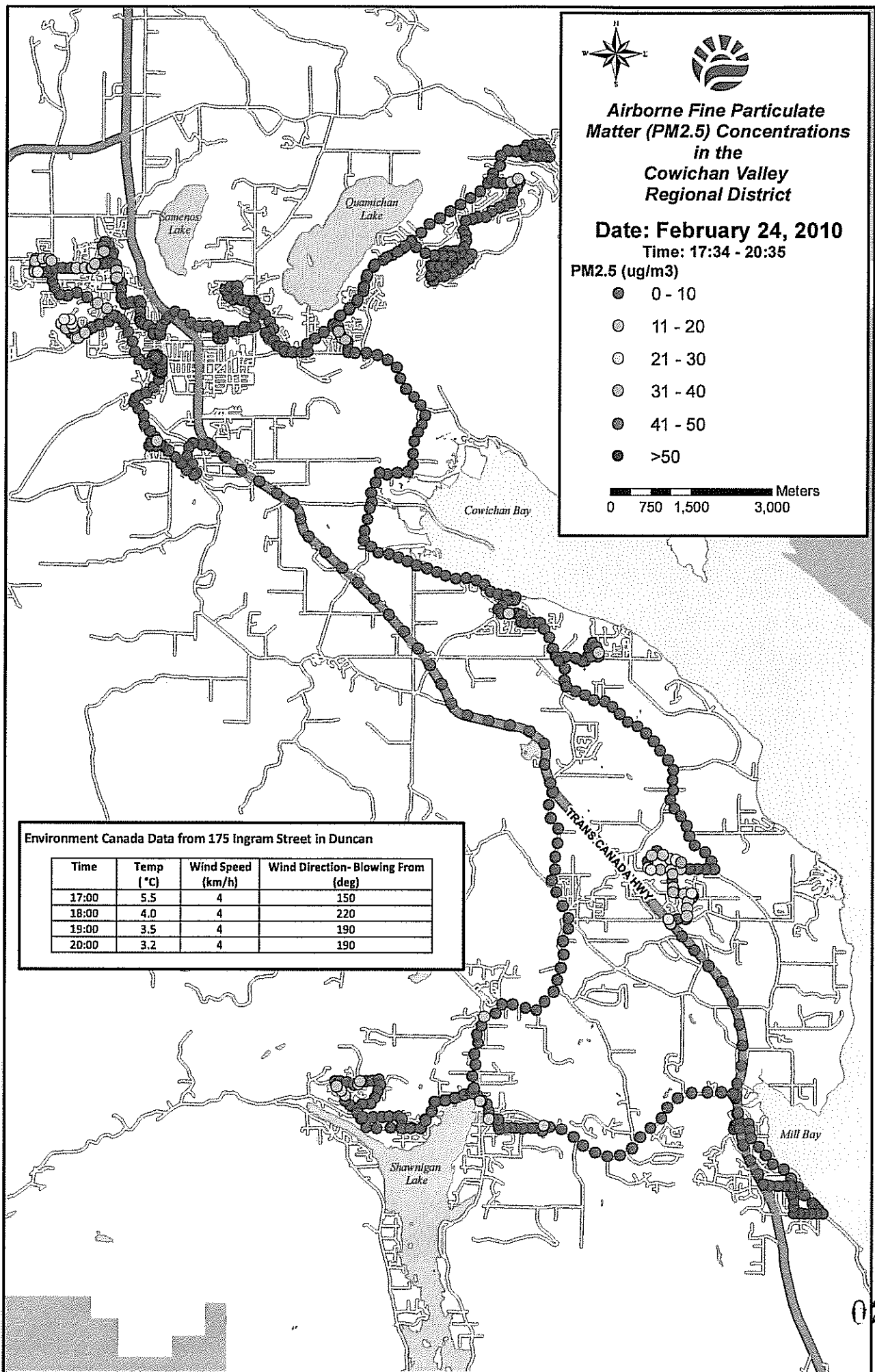












Appendix: Mobile Nephelometer Driving Route

Start -> 175 Ingram Street (CVRD building)

1. Head West on Ingram Street
2. Left on Jubilee St
3. Right on Kenneth St
4. Right on Government St (~1km to next turn)
5. Left on Gibbins Rd (roundabout)
6. Right on Highland Ave
7. Left on Hillwood Rd
8. Turns into Upland Ave
9. Left on Gibbins Rd
10. Left on Cowichan Lake Rd (roundabout)
11. Straight through onto Somenos Rd (roundabout)
12. Left on Limerick Rd
13. Right on Marsh Rd
14. Right on Auchinachie Rd
15. Right on Somenos Rd
16. Left on Moorefield Rd
17. Left on Lane Rd
18. Right on Westview St
19. Left on Fairview Way
20. Left on Westview St
21. Right on Grieve St
22. Left on Sherman Rd
23. Right on Mary St
24. Turns into Phillip St
25. Right on Islay St
26. Left on Cairnsmore St
27. Right on Cavell St
28. Left on Jubilee St
29. Left on 4th St
30. Left on Canada Ave
31. Right on Beverly St
32. Cross the Highway (~1km to next turn)
33. Right on Howard Ave
34. Left on Dingwall St
35. Left Chesterfield Ave
36. Right on Heather St
37. Right on Beverly St
38. At the roundabout left on Lakes Rd (~0.5km to next turn)

39. Left on Trillium Ter
40. Right on Timbercrest Dr
41. Right on Wisteria Way
42. Left on Trillium Ter
43. Cross Lakes Rd to Jaynes Rd (~0.5km to next turn)
44. Right on Birch Rd
45. Turns into Sycamore St
46. Left on Rosewood St
47. Right on Brier Ave.
48. Left on Tzouhalem Rd.
49. At the roundabout go left on Maple Bay Rd (~5.5km to next turn)
50. Left Considine Rd
51. Right on Manley St
52. Left Herd Rd
53. Quick right Drummond Dr
54. Veers Right into Beaumont Ave
55. Right on Redcap St
56. Right on Considine Rd
57. Left on Maple Bay Rd (~0.9km to next turn)
58. Left on Osprey Dr
59. Right on Nevilane Dr
60. Right on McKenzie Drive
61. Left on Donnay Dr
62. Left on Highwood Dr
63. Right on Crestwood Dr
64. Veers Right into Algonkin Rd
65. Left on Kingsview Rd
66. Right on Chippewa Rd to Lower Chippewa Rd
67. Right on Belcarra Rd
68. Left on Kingsview Rd
69. Left on Maple Bay Rd (~2km to next turn)
70. Left on Frances St
71. Turns Right into Deborah Dr
72. Right on Sandra Pl
73. Right on Valleyview Rd
74. Left on Tzouhalem Rd (From here to Cowichan Bay Village is ~8km)
75. Turns into Cowichan Bay Rd at West Can Terminal
76. Stay on Cowichan Bay Rd and go through the village
77. Right on Wilmot Rd
78. Left on Pavenham Rd
79. Right on McGill Rd
80. Left on Glen Rd

81. Right on Cowichan Bay Rd (~0.7km to next turn)
82. Left on Cherry Point Rd
83. Left on Lanes Rd
84. Right on Greenbrier Rd
85. Right on Cherry Point Rd
86. Left on Cowichan Bay Rd
87. Left on Telegraph Rd (~5km to next turn)
88. Right on Braithwaite Dr
89. Right on Rolmar Cres
90. Left on Brithwaite Dr
91. Right on Farnsworth Rd
92. Left on Christina Dr
93. Right on Braemar Rd
94. Right on Cowerd Rd
95. Right on Hutchinson Rd
96. Left on Trans Canada Hwy (head South) (~4.5km to next turn)
(****Pit Stop @ Mill Bay Intersection****)
97. CROSS HWY towards water on Deloume Rd
98. Right on Mill Bay Rd (~2.2km to next turn)
99. Right on Noowick Rd
100. Right on Huckleberry Rd
101. Left on Frayne Rd
102. Right on Trans Canada Hwy (head North) (~1.8km to next turn)
103. Left on Shawnigan/Mill Bay Rd (~4km to next turn)
104. Left on Forsyth Way
105. Right on Wilmot Ave
106. Left on Jersey Rd
107. Right on Wallbank Rd
108. Left on Wilmot Ave
109. Right on Shawnigan Lake Rd
110. Veer Left on Renfrew Rd (~2.5km to next turn) (go straight past Masons Beach)
111. Right on Gregory Rd
112. Left on Terrace Rd
113. Right on Ravenhill Rd
114. Left on Gregory Rd
115. Quick Right on McIntosh Rd
116. Right on Meadow View Rd
117. Left on Gregory Rd
118. Left on Mckean Rd
119. Right on Worthington Rd
120. Left on Renfrew Rd (~1.5km to next turn)
121. Left on Shawnigan Lake Rd (From here to Trans Canada Highway is ~7km)

- 122. Turns into **Cobble Hill Rd**
- 123. Left on **Trans Canada Hwy** (head North) (~9km to next turn)
- 124. Left on **Allenby Rd**
- 125. Left on **Koksilah Rd**
- 126. Right on **Miller Rd**
- 127. Left on **Eagle Heights Rd**
- 128. Right on **Mountain View Cres**
- 129. Left on **Miller Rd**
- 130. Veer Right on **Indian Rd** (towards bridge)
- 131. Turns into **Allenby Rd**
- 132. Turns into **Craig St**
- 133. Left on **Ingram St**

Finish -> 175 Ingram St



SUBCOMMITTEE REPORT

ENVIRONMENT COMMISSION

DATE OF THE MEETING

DATE: September 7, 2010
FROM: Chris Wood
SUBJECT: **Communications**

Recommendation:

- 1) Each thematic working group draft an advertorial covering State of the Environment findings in its theme area, discussing possible responses and (optionally) inviting public suggestions; these to be edited for consistency and placed in paid insertions in the Cowichan Citizen and/or Leader-Pictorial.
- 2) Each thematic working group forward to the Communications group promptly any suggestions for Ipsos Reid Polling questions—two max—that would be illuminating to its work area.

Purpose:

- 1) Widen public awareness of SoE and EC's work, and solicit suggestions and support for solutions.
- 2) Solicit feedback and insight on public opinion related to working-group themes.

Financial Implications:

- 1) ~\$3,500 for one publication; ~\$7,000 for both
- 2) TBD.

Background Discussion:

(from email to working group chairs July 27):

Your communications working group met once. We discussed the opportunity to suggest questions for the Ipsos Reid poll that will be conducted this fall, and we sought and received some clarification on the form of acceptable questions, as well as the timing for proposing them.

First, on the poll.

Warren Jones informed us that the Ipsos Reid survey will be conducted at the end of October or early November, giving the CVRD until late September to finalize its question list. For us, that means we will need to make suggestions to the CVRD staff in charge of the poll by mid-September.

Our working group discussed, and Warren confirmed the feasibility of, the following question format: an initial question (probably with some brief setup information from the SoE) in which respondents would be asked to select from the themes of the five working groups the one or two they consider top priorities. The interviewer would then present one or two questions related directly to those priorities, taking these from a larger set of questions prepared to cover all the listed environmental themes. That is, no matter which of the initial choice of priorities the respondent selected, they would be asked follow-ups related only to their top one (or two) priorities; follow-on questions related to other priorities would not be asked of that respondent. This would keep the 'ask' down to as few as 2 or 3 questions per respondent, but allow us to gather at least some feedback on all the themes that respondents identify as priorities.

1. *For this, we are asking you to consider, for your working group/them, what two or (max) three follow-on questions might you like to have asked. These are the questions that will be put to respondents who identify your theme as their top or 2nd-top priority (whether we get to put questions for both their 1st and 2nd choices will be a budget issue).*****

Secondly, on the advertorial.

Gathering that there was general support at the last Commission meeting for the concept of running a series of paid advertorial inserts, we discussed the desirability of having these reflect the five working group priority themes (water, land base, etc), the SoE findings that prompted our selection of those priorities, and hopefully either some suggested solutions we are discussing, or an invitation to readers to suggest solutions of their own. The space available is about 600 words per advertorial.

I informed the working group that I was prepared to edit, but not to write, these.

2. *We are therefore making a second request of you: that your group discuss and prepare a draft advertorial related to your theme and what options you are considering to address it. Some of your groups (water?) may be more ready to proceed on this than others (mitigation?), but we can also schedule the placements so that those who need more time to collect their thoughts can take it. We're making this request now, in hope of being able to place the first advertorial in early September. *****

I'll follow up with each of you to discuss this request further, and to canvas the order in which we might be able to receive and place these. It would be highly desirable however, if some of you could provide a draft advertorial related to your theme by the last week of August.

In summary, the working idea here is to 'prime' the audience with at least some information about our five working themes during September and October, to provide a basis for soliciting views in the poll about which priorities resonate with residents--and which solutions have their support.

Submitted by,
Chris Wood
Commission Member for Subcommittee Name



SUBCOMMITTEE REPORT

ENVIRONMENT COMMISSION
SEPTEMBER 16, 2010

DATE: September 9, 2010
FROM: Judy Stafford
SUBJECT: Sub-committee Report for Agriculture

Recommendations:

1. CVRD support and adopt a food policy (building on the current Cowichan Food Charter)
2. Review ALR guidelines and make recommendations to improve process to negate land leaving the ALR
3. Support agriculturally related mapping projects
4. Support the formation of the proposed Agriculture Advisory Committee
5. Support a year-round farmer's market
6. Collect more data and research

Purpose:

1. More local food production
2. More local food consumption

Financial Implications:

We did not discuss this at our meeting.

Background Discussion:

We reviewed trends and discussed whether we push for:

- policy
- action
- research

Policy could include:

- Short term: backyard chicken policy – training, licenses, enforcement.
- Medium term: year round farmer's market, paying farms to 'grow' water (flood zones)
- Long term: quota and supply management

Action items could include:

- Short term/medium term and long term education; this could include engaging with community, CVRD, Farmers, Cowichan Agriculture Society, and Cowichan Green Community.
- Speakers– irrigation, consumers, farmers' needs, education.

Research could include:

- Short term: additional mapping
- Medium Term: Salt Spring study: they produce ¼ chicken per person per year.
- Long term: Farmer Incubator Program – ie: Guelph “Farm Start”, “Farm Lease”
- Long Term; Farmland Acquisition Fund: similar to Parkland Acquisition ie: Keating, ALICE.

Submitted by, Judy Stafford

Commission Member for Agricultural Committee

Cowichan Valley Regional District "State of the Environment Report"

Climate Change Section

Submitted by Peter Nix by email

August 30, 210

Global climate change will significantly affect the Cowichan Valley - many changes are already affecting this region's climate

- average air temperature has become higher in many areas.
- sea surface temperature has risen along the coast, and deep-water temperatures have increased in some inlets on the South Coast.
- Relative sea level has risen - at least 1 m by the end of the century – and more recent science predicts that sea level rise will be greater than this.
- Expect milder and wetter winters and drier summers
- Storm surges – both windstorms and rainstorms to be more frequent and more intense.
- Some fresh water temperatures measured 26° Celsius in 2009) – roughly the same temperature that results in "fish kills."
- Changes in surface water temperatures and flow rates will result in cascading systems collapse
- Agriculture will be impacted by lower soil moisture in the summer
- Expect increased frequency and severity of natural disturbances, such as fire, and pest outbreaks, such as mountain pine beetle
- Large-scale shifts in ecosystems and loss of ecosystems, such as some wetland and alpine areas
- An increase in number of growing days each season for crops

**CVRD says "these events will have
social and economic costs"**

and asks us

"how should we respond?"

September 7, 2010 (received by email)

Dear Chair Giles and Board,

With interest I am reading the CVRD SOE Report 2010.

With a focus on Agriculture, I would like the Environment Committee to reconsider the opportunities and objectives for Agriculture.

Quoting from the report:

- o **Agriculture.**

Agriculture is a thriving and valuable industry in the Cowichan Region, and achievement of regional food security objectives is possible. However, current rates of reported productivity fall short of food security targets. Key barriers to achieving these targets include access to irrigation water (and natural constraints on available water volumes), lack of skilled labour, an absence of processing and distribution facilities, high land prices, and restrictive production quotas.

This reflects a very modest objective for agriculture indeed. The responsibility of the CVRD to contribute food and agricultural products is significantly greater than simply enhancing "food security" for the valley. The area has a disproportionately large share of climate, terrain and soils capable of high agricultural production and must contribute to the agricultural production (food and products) of the larger region- be this Vancouver Island, the Province, the Pacific NW or the World.

I would like the Environment Commission to revisit the role of Agriculture in view of this larger responsibility. Determine agricultural capability, the current level of realization of this potential, the balance between agricultural production, integrity of ecosystems, population and any other considerations the Commission deems appropriate.

In my view, with the agricultural capability of the area, its considerable biodiversity and the limited ecological resilience of the island ecology, the Cowichan Valley would poorly serve society with an urbanization development strategy for a quick, unsustainable economic peak objective.

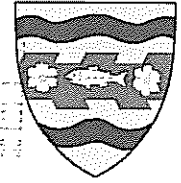
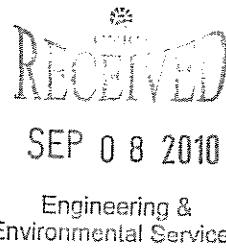
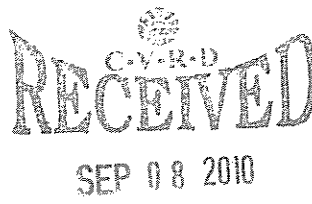
I believe that such findings and recommendations would better serve the needs of the CVRD Board to chart policies towards a sustainable wealth in the area and wider.

Jim (J.W.) van Barneveld

250 246 3085

jvanb@shaw.ca

Municipality of NORTH COWICHAN



7030 Trans Canada Highway, Box 278
Duncan, BC V9L 3X4

Tel 250 746 3100 Fax 250 746 3133
www.northcowichan.bc.ca

September 3, 2010

File No: 0530-30 DEL

Kate Miller, Manager
Regional Environmental Policy Division
Cowichan Valley Regional District
175 Ingram Street
DUNCAN, B.C. V9L 1N8

Dear Kate

Re: **"2010 State of the Environment Report" Presentation**

Thank you for having Roger Wiles and Chris Wood attend the Committee of the Whole on September 1st, on behalf of the CVRD Environmental Commission. Your presentation on the "2010 State of the Environment Report" focusing on the status of water, air, fish, agricultural land, bio-diversity, population and growth, and the implications of climate change and the management of waste was well received by both staff and Council. The information was very interesting and gives opportunity for future discussion on this important issue.

Again, thank you for your time and efforts!

Sincerely

Tom Walker
Mayor

TW/sc

pc: Clay Reitsma, Assistant Municipal Engineer